Attachment, parental supervision, and consistent discipline are important factors in preventing delinquency.

Individual and Family Resiliency Factors

1. Good physical and mental health: The good health of both children and parents is a key to successful growth. Good health is associated with fewer behavioral and social problems as well as higher cognitive functioning and learning ability ability factors that can significantly reduce involvement in violence.

Parents who have good mental health are better able to nurture and care for their children. For children, good mental health fosters healthy development. For example, recent brain research confirms that if trauma, stress, and early onset mental health conditions are recognized and addressed during the first few years of life, structural and functional changes in the brain that would otherwise compromise a child's success and self-sufficiency can be avoided or reversed. ¹⁴⁹ Specific mental health interventions in early childhood can lead to positive outcomes, including improved school readiness, lower utilization of special education, higher educational achievements, lower rates of

criminal behavior, reduced emergency room visits, decreased rates of child abuse, decreased maternal substance abuse, lower welfare usage, and higher rates of employment.¹⁵⁰

2. Positive attachments and relationships: Children show significantly better cognitive and language skills, as well as positive social and emotional development, when they are cared for by adults who are attentive to their needs and who interact with them in encouraging and affectionate ways. The absence of such connections early on can harm a child's ability to develop normally. When children have secure attachments early in life, they tend to have better development, social interactions, and academic achievement. The social interactions is a significantly better development.

The attachment and bonding process during infancy is the foundation upon which future relationships and interpersonal skills are based.¹⁵⁴ Attachment between an infant and caregiver is fundamentally important to helping develop skills such as cooperation, empathy, and negotiation, all of which help in developing positive and healthy relationships later in life. In addition, attachment to parents, parental supervision, and consistent discipline have been found to be the most important family protective factors in preventing delinquency in high-risk youth. ^{155,156}

CASE STUDY

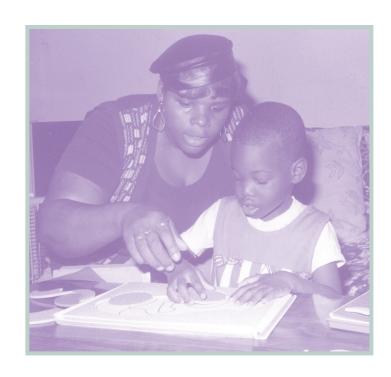
Child-Parent Center (CPC)

CPC provides educational and family support services to economically disadvantaged children beginning in preschool. Its goals are to promote children's academic success and to facilitate parent involvement in children's education. Emphasized features are 1) early intervention, 2) parent involvement, 3) a structured language-based instructional model, and 4) continuity between preschool and early elementary school years. Currently, CPC operates in 24 centers throughout the Chicago Public Schools.

Long-term evaluation found that participation in CPC was significantly associated with a decrease in school-reported delinquency in adolescence, 157 as well as higher reading achievement up to seventh grade and lower rates of cumulative grade retention and special education placement. 158 For more information, contact Department of Early Childhood Education, Chicago Public Schools, 125 South Clark St., 9th Floor, Chicago, IL 60603; (773) 535-1995;

3. Emotional competence: When children can understand and regulate their emotions, exercise self-discipline, and develop impulse-control, judgment, and coping mechanisms, they can better deal with aggressive or violent experiences without negative effects.

In order for young children to learn how to regulate their behaviors and emotions, they need to experience healthy basic interaction, such as eye contact, smiling, and attentiveness, with their caregivers. They also need to see healthy and appropriate behaviors, such as open and positive communication, consistent discipline, and problem solving, modeled by the adults around them.¹⁵⁹



- **4. Cognitive competence:** Cognitive competence includes children's oral, written, reasoning, and problem solving skills, as well as their creative expression and ability to learn. Cognitive skills developed during the early years of life lay the foundation for later educational success and academic achievement, factors that are highly protective against involvement in violence. 162,163
- **5. Self-esteem:** Self-esteem, including mastery of skills, participation in decision-making, and a sense of worth of self and others, is a critically important part of healthy child development. Children who are valued and empowered develop more positively and have a greater sense of self-esteem and success in life. ¹⁶⁴ One of the first and most influential resiliency studies, conducted by Emmy Werner, found that all resilient children had at least one person who unconditionally accepted them "as they were." ¹⁶⁵ In addition, giving children as young as 3 or 4 the opportunity to plan and to have a say in their lives helps them to develop skills and attitudes that are protective over a life span. ¹⁶⁶ These decision-making and planning opportunities are as important for young children as they are for adolescents.

Community and Structural Resiliency Factors

6. Community networks and leadership: Strong social networks and connections correspond with significant increases in physical and mental health, academic achievement, and local economic development, as well as lower rates of homicide, suicide, and alcohol and drug abuse. For example, one study showed that children were mentally and physically healthier in neighborhoods in which adults talked to each other. ¹⁶⁹

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Participation in cooperative networks fosters mutual trust and increases community members' willingness to intervene in the supervision of children, participate in community-building activities, and maintain public order. Participation also increases supportive relationships, such as sharing, reciprocity, and recognition that the needs of others are the needs of all — all of which are factors that can increase the health and wellbeing of young children. Such networks also produce and enforce social sanctions and controls to

diminish negative behavior and reduce the incidence of crime, juvenile delinquency, and access to firearms within communities. 172,173

Community stability, or a community's ability to maintain its members, is also important in ensuring family stability and promoting positive child development. Enduring relationships within communities are indicative of a strong and vital community that values and has the resources to invest in its members — features that are very important to families and young children.¹⁷⁴ Also, when a community invests in the development of its people and these people remain in the community, they are in a position to contribute positively to the community and further build its strengths.

Strong civic leadership unifies community members and promotes a sense of shared identity, which can help in resisting threats to community well-being. Civic leaders can advocate for positive community norms, influence individual and group behaviors, and facilitate connections between organizations, communities, individuals, and families. Leaders can advocate for policies that support children and families.

7. Financial resources: Communities with adequate financial resources are often better able to promote and sustain the well-being of children and families, even when they face serious risks. Measures of adequate financial resources include high rates of employment, home ownership, and local ownership and control of businesses and assets, as well as living wage jobs and financial institutions that support the efforts of community members. Additional resources include the provision of welfare, housing vouchers, food stamps, cash supplements, and health insurance, as well as job creation and skills training to promote individual capital and sustained self-reliance among community members. For example, research involving premature and low birthweight babies, as well as infants with in utero cocaine exposure, has shown that being reared in a socioeconomically advantaged environment can reduce the harm to children's health and cognitive development. 175,176

Strong social networks correspond with significant increases in physical and mental health. academic achievement, and local economic development as well as lower rates of homicide. suicide, and alcohol and drug abuse.

- **8. Empowerment and decision-making avenues:** People need timely access to information about events and decisions that affect them and their children. Giving parents and other community members a voice in decision-making increases their sense of empowerment and investment in the community and fosters a greater sense of connectedness. Parents are in a position to become leading advocates for their children's well-being. Such advocacy can have an important impact on local and state decisions that affect children.
- **9. Community facilities:** Parks, recreation centers, and community centers are places where families can connect and children can engage in activities that contribute to positive development. They also provide places where children can engage in developmentally appropriate play and interactions. Without these, families are less likely to build the relationships and common identity that lead to strong community networks. Many studies have shown that the healthiest American communities nice places to raise children with good schools, responsive local governments, and a steady economy typically have large and stable public institutions at their core. ¹⁷⁸
- **10. Health, education, and social systems:** Children and families need easy-to-access systems that support physical, emotional, cognitive, and spiritual health, such as medical and mental health facilities, learning institutions, and faith or spiritual organizations. For children, these resources are the foundation for healthy development. More broadly, systems that support well-being promote individual as well as community health over a lifetime.

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Violence prevention requires an integrated strategy for action

iven the complexity of issues, policies, and systems that affect children and their families, successful violence prevention requires an action plan that coordinates, supports, and strengthens a range of efforts. Because the cost of delay is too high in terms of risk, pain, suffering, and premature death, the focus of any approach must be on addressing problems *before* symptoms occur. This approach is called primary prevention. It emphasizes community-wide or 'environmental' outcomes given the systemic roots of the problem.

Fifteen recommendations are delineated in the following pages for consideration as part of an integrated approach to address local needs, build on community efforts, and strengthen the broader policies and systems that impact young children and families. They are comprehensive by design, addressing multiple risk factors while fostering a range of resiliency factors. Each recommendation includes a set of activities according to the six levels of the *Spectrum of Prevention*, as described previously and reiterated below.

- 1 Strengthening Individual Knowledge & Skills
- **2** Promoting Community Education
- **3** Educating Providers
- 4 Fostering Coalitions & Networks
- **5** Changing Organizational Practices
- **5** Influencing Policy & Legislation



The activities are not exhaustive but rather recommend some important and promising efforts. Together they reinforce the value of working at different levels simultaneously to

achieve significant outcomes for children and families. Since many valuable efforts are already underway in communities, a strategic approach examines how these efforts can strengthen and add value to each other and what other efforts may be necessary. Each of the 15 recommendations is illuminated by case studies of successful approaches. Additional resources on each recommendation can be found in Appendix B.

This solution-oriented approach requires a complementary model of evaluation. Comprehensive approaches are more difficult to measure than individual programs and some desired outcomes may take years to achieve. In addition to the efficacy of individual elements, there is a need to measure the ways in which each element contributes to the overall, comprehensive approach. For example, in *Never Too Early, Never Too Late to Prevent Youth Violence*, California's Little Hoover Commission recommended a tiered evaluation approach that would rigorously evaluate new and unproved strategies, while programs known to be effective would be measured for

effective implementation and responsible management.¹⁷⁹ Given the challenges to evaluation, the wisdom of local practitioners should also be considered in determining local program outcomes.



Provide families with services and supports to foster health and empowerment.

CASE STUDY

Parents as Teachers (PAT)

kindergarten readiness tests and on standardized measures of achievement in early grades. PAT parents are more involved in their children's schooling, read more to their children, and are more confident in their parenting role. For more nformation, contact PAT National Offices at (314) 432-4330 or visit www.patnc.org. Raising children is hard work and parents often need help. Caregivers who are supported, empowered, and successful in other areas of life make better parents and are more able to raise healthy children. Effective family support programs are vital to increasing the ability of parents to nurture their children and ensure their optimal physical, emotional, social, and cognitive development.

INDIVIDUAL: Provide caregivers with information about child development and teach them stress management, problem solving and boundary setting skills, and positive communication and discipline techniques.

COMMUNITY: Ensure that new parents are aware of respite care and support groups to help reduce parenting-related anxiety and stress.

PROVIDERS: Build providers' capacity to develop and provide essential information and resources, respite care, and other supportive services for new parents.

NETWORKS: Partner with local businesses to promote family-friendly childcare policies for employees with young children such as providing vouchers or subsidies for care and on-site, emergency, and round-the-clock childcare for parents who work evening and other non-traditional hours.

ORGANIZATIONAL: Promote work-life balance for all employees, including part-time and low-wage workers, and institute family-friendly policies such as flexible work hours, compressed work weeks, telecommuting, on-site childcare, paid parental and medical leave, and family health insurance in all workplaces.

POLICY: Increase funding and enrollment in state and federal family support programs such as the family and medical leave act, the per-child tax credit, and the food stamp program, especially among cultural or linguistic minority groups.

RECOMMENDATION

Recognize poverty as a significant risk factor and take steps to minimize its impact.

Lack of economic opportunity and resources create a strain on families and can affect children's emotional, social, cognitive, and physical development. Poverty restricts access to food, safe housing, and other health and social services. It can also increase parental stress and children's risk of exposure to environmental toxins, alcohol and other drugs, abuse, neglect, and violence in the home or community. Eliminating poverty is long-term, and steps must be taken to minimize its impact. These include increasing earning potential and 'living incomes' and strengthening safety net programs and support for low-income workers, such as the Earned Income Tax Credit, food stamps, subsidized housing, and cash grants.

- INDIVIDUAL: Provide job training and skill building such as resume writing, interviewing, and computer literacy classes for parents, and incorporate such training into adult literacy, family support, and community centers.
- COMMUNITY: Increase public understanding of the value and range of options available for living wages through strategies such as targeted living wage subsidies.
- PROVIDERS: Work with local community colleges and employment training programs to ensure that they offer relevant job training and career advancement opportunities, especially for parents and caregivers.
- NETWORKS: Engage existing networks and coalitions in supporting and expanding safety net programs such as WIC, food stamp, Medicaid, CHIP, and Early Head Start.
- ORGANIZATIONAL: Encourage loans and tax incentives for small business owners in the local community and promote increased investment in community enterprises.
- Policy: Advocate for a per-child tax credit for all families that does not change if parents enter the workforce and for the provision of non-cash benefits such as childcare subsidies, food stamps, and housing and transportation vouchers to low-income families with young children.

CASE STUDY

The New Hope Project

27



Prevent and reduce the impact of abuse, neglect, and witnessing violence.

CASE STUDY

The Nurse-Family Partnership

Living in a Non-Violent Community

Experiencing neglect and abuse and witnessing violence put young children at significant risk for developmental failures, emotional disturbance, and additional victimization or perpetration of violence later in life. Further, the effects of neglect, abuse, or witnessing violence often go unnoticed. Children should receive the care, treatment, and support services they need. Although the effects of neglect and of witnessing violence may be less visible than the effects of physical abuse, careful attention must be paid to ensuring that both the physical and emotional needs of these children are met.

INDIVIDUAL: Educate caregivers about the harmful impacts of witnessing violence on young children and teach them how to reduce their stress and parent positively.

COMMUNITY: Foster community norms that encourage supporting and protecting young children and families. Educate community members about the vulnerability of young children and the detrimental effects of abuse, neglect, and witnessing violence.

Providers: Train all professionals who work with or come in contact with young children to identify children who have witnessed violence or experienced abuse and neglect and to refer affected children to developmentally and culturally appropriate care and support.

NETWORKS: Build trust and linkages among community residents and law enforcement officials through community policing and town hall meetings and work with local leaders to encourage reporting of suspected abuse and neglect cases.

Organizational: Increase Child Protective Services' capacity to provide wrap-around services and to respond to child maltreatment in a timely and appropriate manner.

Policy: Ensure that policy makers are aware of the effects of witnessing violence on young children and the importance of providing funding to address this issue, such as funding for training professionals to work with affected children.

RECOMMENDATION

Increase wellness opportunities and access to quality healthcare for children and families.

Ensuring the health and well-being of young children begins with safeguarding the health of their parents and providing quality primary and preventive care for infants and young children. Good health in childhood promotes positive growth and the development of positive emotional and cognitive skills that in turn contribute to long-term learning and academic success — traits that are highly protective against involvement in violence.

- INDIVIDUAL: Educate women and their partners about the importance of prenatal care and support them in their efforts to access such care.
- COMMUNITY: Build public support for increased funding and enrollment in WIC, Medicaid, and Child Health Insurance Programs, especially among cultural or linguistic minority groups.
- PROVIDERS: Train health providers on the provision of culturally appropriate information and services.
- NETWORKS: Foster partnerships to advance lead abatement programs for housing, childcare, and playground facilities.
- ORGANIZATIONAL: Incorporate violence screening and assessment tools into existing healthcare protocols and training and promote their use to increase identification and intervention with pregnant women, caregivers, and young children who are at risk of violence.
- POLICY: Increase access, affordability, and utilization of prenatal and wellness care by sufficiently funding community health clinics as well as quality home visiting programs.

CASE STUDY

Care "R" Us

This community-based organization in Orange County, California provides a bridge to vital health services for Muslim, Arab, and South Asian communities who may have difficulties accessing health services. Care "R" Us reaches out to families at mosques. State-trained Certified Application Assistants (CAAs) help families fill out CHIP and Medi-Cal applications. The CAAs wear traditional dress and speak Arabic, Urdu, or Pahtoo. Since 1998, over 2,400 children have been enrolled in the Healthy Families and Medi-Cal programs as a result of this program. For more information, call (800) 287-1332.

The Chicago Doula Project

This project trains paraprofessionals from the community (Doulas) to work with pregnant teens during pregnancy, delivery, and after birth. Doulas provide information about breast-feeding and healthy infant development and help mothers develop a positive relationship with their child. Since Doulas are part of the same community as the teen, they have increased credibility and impact. Doula assistance results in lower health care costs, is empowering for mothers, and leads to a better start for babies. Mothers in the project hold and talk to their babies more — resulting in more responsive parenting and child attachment. Contact: Ounce of Prevention Fund at (312) 922-3863 or www.ounceofprevention.org or Chicago Health Connection@aol.com.



Promote mental health and meet the mental health needs of all family members.

CASE STUDY

Infant-Family Resource Program

Mental health strategy includes early identification, provision of quality, affordable treatment, and promotion of healthy mental functioning for parents and children. It should also address underlying issues such as substance abuse, unemployment, and violent experiences that trigger or exacerbate mental health problems. As Dr. Bill Carter, Deputy Director of the California Institute for Mental Health, asserts, "We need to reconceptualize our understanding of mental health. It is not distinct from risk factors like domestic violence, bullying, or substance abuse... Questions about these need to be incorporated into screening materials. A lot of providers don't want to serve kids this young; they need support and training." ¹⁸¹

INDIVIDUAL: Screen, treat, and support new parents, especially postpartum mothers, suffering from depression. Ensure that caregivers know how to foster resiliency.

COMMUNITY: Raise awareness about the effects of postpartum depression and the importance of early detection, referral, and treatment.

PROVIDERS: Incorporate education of children's mental health into existing training and protocols. Train professionals in contact with children to identify signs of mental problems in caregivers and children and on available referral resources.

NETWORKS: Collaborate with organizations that provide high-quality, culturally appropriate mental health services for young children and their families.

ORGANIZATIONAL: Ensure that caregivers have access to quality mental health services, and incorporate them into services such as well-baby and home health visits, childcare centers, and family support centers.

Policy: Advocate for family mental health policies, including expanding health insurance to include mental health and providing training to ensure quality services and programs.

Reduce substance abuse among caregivers and pregnant women and their partners.



Substance abuse during pregnancy can have a lasting impact on development. Substance abusing caregivers are often unable to properly care for their children and support their healthy development. In addition, stressors such as poverty, oppression, deteriorating communities and social networks, and untreated mental illness can interact to exacerbate substance abuse. Reducing alcohol and other drug abuse requires the expansion of quality prevention efforts and treatment services. Further, a substance abuse prevention strategy must address the underlying factors that influence people's relationship with drugs and alcohol, along with individual children and caregiver needs.

- INDIVIDUAL: Educate caregivers about the impact of alcohol, nicotine, and other drug use on young children's physical, social, cognitive, and emotional development, and encourage them to reduce their alcohol intake, seek drug treatment, and stop smoking.
- COMMUNITY: Encourage local leaders to advocate for alcoholfree community events and fewer alcohol and tobacco outlets and less advertising in their communities.
- PROVIDERS: Ensure that professionals who work with young children and families are trained to identify substance abusing caregivers and affected children and provide them with developmentally and culturally appropriate care and support.
- NETWORKS: Establish support groups and networks for substance abusing parents and their young children.
- ORGANIZATIONAL: Integrate substance abuse prevention, screening, treatment, and support services into existing health, mental health, and social service programs such as community health and family resource centers.
- POLICY: Expand and improve substance abuse prevention and treatment programs, ensure that families with young children have access to such programs, and invest in better evaluation of services.

CASE STUDY

Dare to Be You



Provide affordable, available, and high-quality early care and education.

CASE STUDY

Perry Preschool Project

Quality early childcare and education enhances cognitive, emotional, and social development, especially among low-income preschoolers. Children who experience high-quality, stable childcare engage in more complex play, demonstrate more secure attachments to adults and other children, and score higher on measures of thinking ability and language development, all qualities that increase lifelong social and academic success. According to T. Berry Brazelton and Stanley Greenspan, "In the present setup, less than 10% of infants and toddlers have access to high-quality day care, even though we know that quality child care is essential to the optimal development of children. The rest end up with care that anyone with real options would not trust." 183

INDIVIDUAL: Teach young children the skills needed to support and maintain 'peaceful' environments, such as cooperative play, sharing, and age-appropriate conflict resolution.

COMMUNITY: Build community support for the expansion of high-quality childcare programs, such as Early Head Start, and ensure that these programs reach families most in need.

PROVIDERS: Train childcare providers to model appropriate behaviors, understand how cultural beliefs influence behavior and socialization, provide consistent discipline, and offer a range of developmentally appropriate activities that support each child's unique learning style.

NETWORKS: Promote parental involvement in early education programs and activities.

Organizational: Improve the quality of care and reduce staff turnover by putting resources toward facilities renovation, evaluation, staff training, incentives, and benefits.

POLICY: Increase policy makers' understanding of the importance of quality childcare and well trained and well paid workers. Advocate for the expansion of state policies such as dependent care tax credits and employer tax credits to fund a living wage, health benefits, and ongoing training and learning opportunities for childcare workers.

RECOMMIENDATION

Improve the ability of families, communities, and schools to prepare children for school.

Ensuring that a child enters school ready to learn and succeed lays the foundation for academic success, which is protective against violence. School readiness encompasses many aspects of a child's health and ability. These include: ensuring children's physical, social, cognitive, and emotional health, and making sure they have financially secure, supported, and engaged parents, well-trained teachers, and access to quality schools and services. Efforts to decrease family poverty are important components, as a small boost in family income is correlated with an increase in children's social skills and school readiness.¹⁸⁴ Further, as Patricia Van Horn, coordinator of San Francisco Safe Start, notes, "You cannot ignore the emotional readiness part of school readiness."¹⁸⁵

- INDIVIDUAL: Build developmentally appropriate literacy skills in young children, for example, by encouraging caregivers to read to children frequently and providing books that are developmentally, culturally, and linguistically appropriate.
- COMMUNITY: Build support for and utilization of community resources, such as libraries and adult learning centers, to support early learning, family literacy, and adult education.
- PROVIDERS: Train providers to support families' access to and utilization of the quality prenatal care, nutrition, physical activity, and healthcare they need in order to foster healthy brain development and school readiness.
- NETWORKS: Foster families' contact with kindergartens prior to young children entering to ease their transition to school.
- Organizational: Integrate violence prevention concepts and approaches such as conflict resolution, anger management, and cooperative learning into school readiness programs.
- POLICY: Support the expansion of literacy programs, such as Even Start, that offer adult education and literacy development along with early childhood and parenting education and ensure that these programs reach the families most in need.

CASE STUDY

School Readiness Legislation



Implement measures to reduce young children's access to guns.

CASE STUDY

SAFE KIDS

dedicated to preventing unintentional childhood injury, including those from firearms. There are currently 300 state and local SAFE KIDS coalitions in all 50 states, the District of Columbia, and Puerto Rico. Through its local coalitions, SAFE KIDS provides discount gun locks and education about firearm safety. The National SAFE KIDS Campaign provides examples of model child access prevention legislation to its local coalitions and state legislators and supports safe storage laws that require gun owners to store guns with a gun lock or in a lock box. For more information, visit www.safekids.org.

Integrating Firearm Safety into Health Programs

The Monterey County Department of Health has integrated safety questions into their health and safety screenings in clinics and home visiting programs. Doctors and nurses are trained to inquire about the presence of firearms and safe storage of weapons in the home. As part of this effort, they convey a message about the risk involved when young children have access to firearms. For more information, contact Monterey County Health Department Main Office, 1270 Natividad Road, Salinas, CA 93906; (831) 755-4500.

The presence of guns in homes with children and the failure to properly store them puts children at risk for fatal injury. Young children are curious about guns but developmentally unable to comprehend the consequences of using them. Ease of access to firearms threatens children's safety and survival. In addition, the presence of firearms can escalate the severity of violent incidents if they occur.

INDIVIDUAL: Educate parents to inquire about the presence of guns in other people's homes before they allow their children to visit or play there.

COMMUNITY: Encourage safe gun storage in the home, including storing guns unloaded and away from ammunition, out of children's reach, and in locked boxes.

PROVIDERS: Train physicians, home visiting nurses, social workers, and other providers who work with young children and families to ask about the presence of firearms in the home and to educate parents and other caregivers about gun safety locks and safe firearm storage.

NETWORKS: Collaborate with local toy stores to stock interesting and engaging non-weapon toys and promote opportunities for creative and stimulating play.

Organizational: Encourage firearm retailers to provide trigger locks with gun purchases.

POLICY: Advocate for safe firearm storage, the sale of trigger locks with guns, and a reduction in the total number of weapons available.





RECOMMENDATION

Reduce the impact of media violence on young children.

Reducing the amount of time children spend watching television and playing video games can make them less aggressive towards their peers¹⁸⁶ and can increase their academic performance.¹⁸⁷ At age 5, watching educational programming in place of other programming predicts higher grades in science, math, and language arts in later years.¹⁸⁸ As noted psychologist Ron Slaby states, "Media can be used to support or promote good behavior or reinforce negative behavior."¹⁸⁹

- INDIVIDUAL: Educate caregivers about the negative impact of media violence on young children, teach them to monitor their children's access to television, movies, games, and print media, and suggest alternative activities they can do with their young children, such as reading and sports, that promote cognitive and physical development.
- COMMUNITY: Develop a campaign to build support for increasing the amount of high-quality children's programming.
- PROVIDERS: Train child care and education providers to help young children interpret and understand media violence, and how to differentiate between real and 'make-believe.'
- NETWORKS: Partner with media advocacy organizations to promote stronger coverage of events and news that reflects positive community and family characteristics.
- ORGANIZATIONAL: Contact television stations, advertising sponsors, and other media outlets, encouraging them to incorporate less violent and inappropriate content in children and family programming.
- POLICY: Increase legislators' awareness of the deleterious impact of media violence on young children and encourage them to promote increased educational programming for young children and discourage violent programming, including in advertising and children's shows.

CASE STUDY

Reducing the Impact of Media Violence

Moving Young Children's Play Away from TV Violence provides concrete recommendations for reducing the impact of media violence on young children.

Developed by the Ready at 5 Partnership and endorsed by the Center for Media Literacy, this guide provides parents, childcare providers, and early childhood educators with practical, hands-on ideas and instructions. The goal is to help children ages 2 to 5 move from violent play stimulated by television viewing to healthy, fun, and safe activities that promote growth and development. The guide provides facts about the effects of media violence on young children, explains about different types of play, and provides activities for different age groups to play creatively and understand the difference between real and make-believe. For more information or to order a copy of the guide, call (800) 228-4630, or visit www.medialit.org.

Bullying

Intervene in early bullying behavior and address underlying causes.

CASE STUDY

The Incredible Years

Children who are routinely teased, bullied, or harassed are at increased risk for social isolation, depression, school failure, low self-esteem, and involvement in violence both as victims and perpetrators. Early bullying behavior may be indicative of underlying factors, and without intervention, the behavior is likely to continue. Socialization into rigid gender codes that associate masculinity with domination and violence often plays a significant role in children's involvement in bullying, so it is important to address gender socialization in prevention efforts.

INDIVIDUAL: Teach children and adults appropriate intervention skills and encourage them to step in whenever they witness bullying, harassment, or teasing.

COMMUNITY: Promote community-wide respect for difference and foster a value for diversity, especially among young children and their families.

PROVIDERS: Provide teachers and administrators with training that will ensure appropriate and effective counseling and intervention, including how to prevent bullying and enhance communication and conflict resolution skills among children and their families.

Networks: Foster partnerships that increase young children's access to positive male role models, including fathers and father figures. Partner with community organizations and networks to involve boys and young men in activities promoting interpersonal respect and cooperation.

Organizational: Integrate bullying prevention, positive gender socialization, problem solving, assertiveness, sharing, and empathy building skills into existing curricula for young children, and ensure that providers who work with young children are trained to address these issues.

POLICY: Develop anti-bullying, harassment, and teasing policies in childcare, early education, and other settings.

RECOMMENDATION

Increase children's opportunities for appropriate play and creative exploration.

Engaging in creative and stimulating activities helps strengthen children's cognitive and emotional development and builds interpersonal and communication skills. Play provides an opportunity for young children to interact with and learn from other children and adults, explore strengths, overcome challenges, process information, and practice developmentally appropriate behaviors such as sharing, cooperation, and conflict resolution. Play and creative activities have also been found to be effective in reducing the impact of trauma and in helping children work through their fears and anxieties.

- INDIVIDUAL: Promote play with developmentally appropriate toys and play that models positive gender roles, peaceful ways to resolve conflict, and behaviors such as empathy, sharing, and cooperation.
- COMMUNITY: Develop educational campaigns to encourage caregivers to spend quality time playing with children and encourage young children to communicate and express themselves creatively.
- PROVIDERS: Train providers to incorporate developmentally appropriate play and creative activities into all childcare, education, and family support programs.
- Networks: Partner with parks and recreation departments to ensure safe and developmentally appropriate programs and facilities.
- ORGANIZATIONAL: Develop community resources such as parks, playgrounds, and community centers so that young children have easily accessed play spaces that are safe, secure, and lead-free.
- POLICY: Ensure that all children have access to art, music, sports, and other recreation activities.

CASE STUDY

Fine Arts for Young Children

In 1996, the James E. Biggs Center for Early Childhood Education in Northern Kentucky (recognized statewide and nationally for its work in providing "at-risk" 3 and 4 year old children with free, comprehensive education) added a fine arts component to its academic program. As part of its fine arts program, parents write and perform plays, preschoolers write books, learn ballet steps, and see The Nutcracker, and teachers stay after school to sculpt and paint. Biggs receives financial support through grants and local businesses. The Carnegie Theater, located next door, is another essential partner, displaying the children's artwork and inviting them for plays. Once in kindergarten, many Biggs students score higher than average on 15 measures of school readiness, such as the ability to follow directions and respond appropriately to questions. On average, students who attended Biggs at age 3 outscore non-participants by almost 34% in nearly every achievement category. For more information, call (859) 292-5895 or visit www.cominguptaller.org.



Enhance community connections, resources, and access to information & decision-making.

CASE STUDY

Community Partnerships for Healthy Children (CPHC)

Strengthening communities results in stronger, healthier families and children. Strong social networks and connections between community members help foster trust. They also support the development of norms such as peaceful conflict resolution and maintaining safety in communal areas. In addition, increased involvement in decision-making empowers community members to act on behalf of children and families and leads to an increase in physical, informational, and other resources to support healthy child development and functioning.

INDIVIDUAL: Build parent leadership skills through training in advocacy, communication, networking, parenting and child development, and becoming change agents.

COMMUNITY: Hold community forums and town meetings to identify and discuss issues that are of concern to families and develop strategies to make the community safer for and more supportive of young children and their families.

PROVIDERS: Train providers to involve different ethnic groups within a community and make sure that all published materials are culturally and linguistically appropriate.

NETWORKS: Engage families and local leaders in decision-making processes by conducting outreach to local businesses, faith communities, law enforcement, advocacy organizations, and other local institutions.

Organizational: Encourage businesses to sponsor community events at which families can meet, build trust and commitment to common causes, and learn about and work with each other.

Policy: Develop, fund, and maintain community resources such as parks, gardens, recreation centers, libraries, playgrounds, parent institutes, and parenting networks to provide children places for safe play and caregivers opportunities to meet, support, and learn from each other.

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6

Increase local coordination of services & resources for families & their children.



Services for families and children should be easily accessible and integrated when appropriate. Too often, young children and families in distress end up navigating a complicated and ambiguous web of services and are shuffled from one place to another without receiving the services they need. Service integration addresses the needs of the whole family. Such integration can be supported by joint training. According to Patricia Van Horn, "In-service training of different service providers should be more cross-disciplinary so they can better understand and assist children who have been impacted by violence." 190

- INDIVIDUAL: Compile information about agencies and organizations that serve children and families, such as location, hours of operation, and cost into a centralized database and make this information available to caregivers.
- COMMUNITY: Strengthen public support for integrated service delivery for young children and their families.
- PROVIDERS: Provide training and technical assistance on interdisciplinary collaboration and coordination.
- NETWORKS: Foster collaboration between city planners, transportation and housing authorities, law enforcement, business leaders, funders, and health and education service providers in the development of neighborhoods and services that promote young children's health and wellbeing.
- ORGANIZATIONAL: Encourage multidisciplinary collaboration and coordinate cross-agency and cross-departmental training and technical assistance to increase knowledge of different practices, approaches, and services.
- POLICY: Link health, mental health, family support, and other social support services and develop systems and infrastructure to increase communication, information sharing, and collaboration.

CASE STUDY

Coordinated Services for Children and Families



Ensure that violence prevention efforts for young children are driven by strategy.

CASE STUDY

Cultivating Peace in Salinas

Every community has the responsibility to ensure that individual efforts build upon one another and achieve the greatest possible impact. Strategy is the key to maximizing discrete efforts and ensuring that they promote broader system and policy level changes. Key components of strategy development include identifying and prioritizing the needs and assets of a community, engaging and gaining the support of key stakeholders and decision makers, evaluating program effectiveness, fostering sustainability, and ensuring that resources are appropriately used. Strategy development leads to better outcomes for young children and families by promoting approaches that are well coordinated, responsive to local needs and concerns, and more likely to succeed.

INDIVIDUAL: Involve caregivers in the strategy development process, both to build their skills and to ensure that outcomes meet the needs of children and their families.

COMMUNITY: Ensure that evaluation identifies attributes of successful programs and strengthens ongoing efforts while serving as a tool to build community support for early childhood development and violence prevention efforts.

PROVIDERS: Provide appropriate training and technical assistance to ensure a successful strategic development process and significant outcomes.

NETWORKS: Integrate violence prevention approaches into existing strategies to foster healthy child development.

Organizational: Ensure that organizations and agencies involved in violence prevention and child and family health develop strategies that address the underlying factors associated with violence.

POLICY: Fund violence prevention strategy development and evaluation to ensure that existing and future efforts address local needs, maximize resources and capacity, and achieve the broadest and most significant impact.

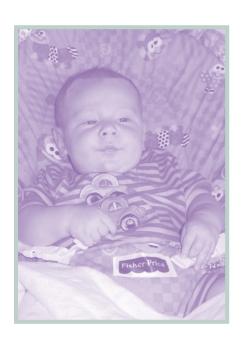
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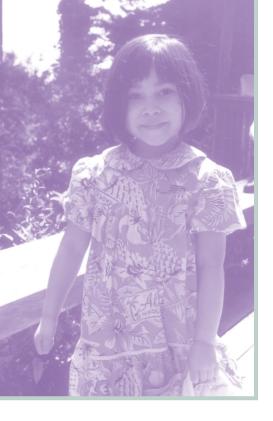
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conclusion Take the FirstSteps

urrent knowledge about the causes of violence and how to prevent it is greater than ever. A high level of violence exists in the U.S., but it is preventable. One important focus must be on young children's well-being. Too often there is not enough attention paid during children's early years, only to later discover angry, depressed, alienated, and violent teens and adults. The evidence is overwhelming: the quality of early development and early experiences of violence make a difference in ways that persist far beyond childhood impacting brain development, academic achievement, relationships, and the risk of being involved in violence.

It is becoming increasingly recognized that enhancing early childhood development requires working collaboratively and reducing risks and fostering resiliency in the community, family, and individual. There remains, however, a grave disconnect between what is known and existing policies and practices. FIRST STEPS seeks to address this disconnect by providing information and recommendations to those working with young children and their families. As Dr. Jack Shonkoff states, "How we use the information that we have to influence policy and practice makes a statement about the kind of society we want to live in." While implementing these recommendations in a meaningful way requires significant investment, research supports the assertion that the investment will pay off in the long-run — for individuals, communities, and society. Clearly, parents and other caregivers have significant responsibility for raising their children; however, they need appropriate resources, services, and support.





The 15 recommendations within *FIRST STEPS* lay out a policy and practice framework for policy makers, funders, service providers, administrators, parents, and advocates. Each of these groups has a role to play in strengthening efforts for young children and their families, and can use the framework to develop efforts that best respond to their local needs.

- **Policy makers and public officials** can support implementation of the *FIRST STEPS* recommendations, put training, funding, and program guidelines and requirements into law, and increase attention to the importance of healthy early childhood development and violence prevention through use of the bully pulpit.
- **Funders** can influence priorities and practices through what they choose to fund. They can provide resources for effective programs, ongoing strategy development, training and technical assistance, and evaluation. They can also mount campaigns that build increased public support for programs and laws that support healthy child development and violence prevention.
- Service providers and administrators can build the skills of parents and caregivers of young children, develop and participate in appropriate training, and strengthen program delivery. Further, they can increase public understanding of and support for outcomes related to early childhood development and advocate for changes within their own organizations and policy change to support early childhood development and reduce violence. This broad group includes those in direct contact with young children and families such as early care and education providers, health and social service providers, police officers, and judges. It also includes those who have indirect contact such as city planners, parks and recreation administrators, housing authorities, and transportation entities.
- **Parents and advocates** can actively engage with policy makers, funders, and service providers in order to strengthen services and communities that will support young children and prevent violence. They can also become more informed about the relationship between early childhood development and violence prevention and advocate for organizational and policy changes that support families and children.

FIRST STEPS provides the keys for change — for taking steps in the most vulnerable and critically important developmental years to prevent violence. As a society, there is not enough value placed on ensuring that each child has a childhood that is healthy, happy, and nurturing and that paves the way to a successful adulthood. It is both the role and responsibility of adults to protect and nurture children. Ensuring that young children have the supports and opportunities they need is a priority that requires great commitment. The keys are now in our hands. It is up to every one of us to take action.

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Glossary of Terms



Caregivers: Person(s) with primary or significant responsibility for caring for and raising a child. The term is used with the understanding that some children are cared for by people other than their parents, including family members and non-family adults. Throughout this report, it is used interchangably with the term 'parents.'

Disassociation: Behavior characterized by mistrust, avoidance of people, and reduced ability to empathize and relate to others in meaningful ways.

Early childhood development: Healthy and appropriate physical, cognitive, and emotional development. This is fostered by a range of 'essential supports,' including health, nutrition, intellectual stimulation, and opportunities for exploration and active learning, as well as the social and emotional care and nurturing children need in order to realize their human potential and play an active role in their families and communities.¹⁹⁴

Hyper-vigilance: Behavior characterized by hyperactivity, impulsiveness, interpreting non-verbal cues as signs of aggression, and striking out before being struck.

Primary prevention: Efforts designed to prevent violence before it occurs and/or very early in a trajectory of negative outcomes.

Risk factors: Characteristics or circumstances that increase the likelihood of an individual, family, or community being affected by or perpetrating violence.

Resiliency: The capacity to develop positively despite harmful experiences or the presence of risk factors.

Resiliency factors: Traits, characteristics, or circumstances that protect an individual or community from violence. Resiliency factors encourage positive growth and can counter the negative effects of risk factors.

Violence: The "threatened or actual use of physical force or power against another person, against oneself, or against a group or community that results in or has a high likelihood of resulting in injury, death, or deprivation."¹⁹⁵

Violence prevention: Efforts that build on the strengths and resiliency factors of individuals, families, and communities. These efforts contribute to empowerment, educational and economic progress, and improved life management skills while also fostering healthy communities in which people can grow in dignity and safety. Finally, they realign institutions to be more inclusive and receptive in responding to community needs. ¹⁹⁶



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U.S. Department of Justice, Advertising Council,
National Crime Prevention Council;
www.unloadandlock.com

Organizations

Action Alliance for Children 1201 Martin Luther King, Jr. Way Oakland, CA 94612 Phone: (510) 444-7136 www.4children.org

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Center for Media Literacy 3101 Ocean Park Boulevard, Suite 200 Santa Monica, CA 90405 Phone: (301) 581-0260 Fax: (301) 581-0270 www.medialit.org

The Child Trauma Academy 5161 San Felipe, Suite 320 Houston, TX 77056 www.childtrauma.org

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Children's Safety Network: National Injury and

Violence Prevention Resource Center

55 Chapel Street

Newton, MA 02458-1060 Phone: (617) 969-7100 www.edc.org/HHD/csn

Connecticut Commission for Children

18-20 Trinity Street Hartford, CT 06106 Phone: (860) 240-0290 Fax: (860) 240-0248 www.cga.state.ct.us/coc

Educational Resources Information Center

University of Illinois at Urbana-Champaign

Children's Research Center

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Employment Policies Institute

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Family Support America

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www.familysupportamerica.org

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Healthy Families America

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www.healthyfamiliesamerica.org

I Am Your Child Foundation

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www.iecomm.org

Infant-Family Resource Program

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Interagency Council on Child Abuse and Neglect

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Motheread, Inc.

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Los Angeles, CA 90015 Phone: (213) 623-5993 www.motheread.org

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National Center for Children in Poverty School of Public Health, Columbia University

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http://cpmcnet.columbia.edu/dept/nccp

National Center for Family Literacy 325 West Main Street, Suite 200 Louisville, KY 40202-4251 Phone: (502) 584-1133

Family Literacy InfoLine: (877) FAMLIT-1

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FIRST STEPS Partner Organizations

Prevention Institute promotes and develops comprehensive prevention solutions. The Institute is a nonprofit organization that develops methods and strategy to strengthen prevention efforts *before* the onset of a problem. As a national focal point for prevention, the Institute develops and researches effective models and provides strategy consultation, community tools, technical assistance, and training to improve prevention practice. The Institute works with communities, organizations, and government (local, state, and federal) agencies on preventive approaches to problems such as violence, traffic crashes, and chronic disease. All efforts are aimed at changing systems in order to achieve the broadest and most sustained impact. For more information, visit **www.preventioninstitute.org.**

Action Alliance for Children (AAC) exists to inform, educate, and persuade a statewide constituency of people who work with and on behalf of children by providing the most reliable information on current issues, trends, and public policies that affect children and families in California. AAC is a resource for and facilitates dialogue among diverse community groups, including policy makers, media, children's service providers and advocates, educators, and parents. AAC publishes the award-winning, bimonthly newsmagazine, the *Children's Advocate*, with a readership of more than 30,000. In addition, AAC has initiated the *Building Communication Project*, creating opportunities for children's organizations to interact with the *Children's Advocate* and to strengthen the growing movement for children and families. For more information, visit **www.4children.org.**

Fight Crime: Invest in Kids *California* is the state office of a national organization composed of over 1,500 sheriffs, police chiefs, district attorneys, and crime survivors. Fight Crime: Invest in Kids *California* believes that giving children the right start in life through measures such as quality, affordable child care and after-school programs is crucial in preventing and reducing juvenile delinquency and violence. Fight Crime: Invest in Kids *California* compiles and publicizes research on the effects of children's programs on crime prevention. The California State Sheriffs Association, California Police Chiefs Association, California Peace Officers Association, California District Attorneys Association, and hundreds of law enforcement professionals have endorsed Fight Crime: Invest in Kids *California's* prevention plan. For more information, visit **www.fightcrime.org.**

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- 1. Provide families with services and supports to foster health and empowerment.
- 2. Recognize poverty as a significant risk factor and take steps to minimize its impact.
- 3. Prevent and reduce the impact of abuse, neglect, and witnessing violence.
- 4. Increase wellness opportunities and access to quality healthcare for children and families.
- 5. Promote mental health and meet the mental health needs of all family members.
- 6. Reduce substance abuse among caregivers and pregnant women and their partners.
- 7. Provide affordable, available, and high-quality early care and education.
- 8. Improve the ability of families, communities, and schools to prepare children for school.
- 9. Implement measures to reduce young children's access to guns.
- 10. Reduce the impact of media violence on young children.
- 11. Intervene in early bullying behavior and address underlying causes.
- 12. Increase children's opportunities for appropriate play and creative exploration.
- 13. Enhance community connections, resources, and access to information and decision-making.
- 14. Increase local coordination of services and resources for families and their children.
- 15. Ensure that violence prevention efforts for young children are driven by effective strategy.

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"He shooted her baby at my house.

I heard it. I felt sad and scared."

— 3 year old

"When I was watching a knife movie, I went to sleep and I woke up. I ran out the room because I was having a nightmare."

- 3 year old

"When I was spending the night at my granny's house, somebody shot somebody, and he was wrapped in blue paper.

I was feeling sad."

— 4 year old

"Somebody threw a rock at my momma's window when I was sleeping. It was my bedroom. I felt sad. Then I was crying."

— 4 year old

"The younger kids, or younger generation, they follow. They want to follow what you do. They want to do what you do."

— 15 year old

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